

Message Text

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PAGE 01 STATE 052029
ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

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DRAFTED BY:IO/TRC:CRHARTLEY
APPROVED BY:IO/TRC:WADIAMANTI
-----072787 011114Z /15
R 010003Z MAR 78
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 052029

FOLLOWING REPEAT MONTREAL 0404 SENT ACTION SECSTATE FEB 27.
QUOTE C O N F I D E N T I A L MONTREAL 0404

FROM USREP ICAO

E.O. 11652: GDS
TAGS: PORC, EAIR, ICAO
SUBJECT: AVIATION SECURITY -- FUNDS IN TRUST VS. UNDP FUNDING

REF: A. MONTREAL 403, B. USUN NEW YORK 662

1. CANADIAN REPRESENTATIVE PROVIDED FOLLOWING TEXT WHICH HE SENT
TO HIS GOVERNMENT. QUOTE: OVER THE COURSE OF THE PAST FEW DAYS,
I HAVE MADE INQUIRIES IN THE HALLS HERE AT ICAO AS TO THE
LEANINGS BY OTHER COUNTRIES CONCERNING THE FUNDING OF THIS
PROJECT. IN SOME INSTANCES, SUCH AS THE UK, IT WAS INDICATED
THAT THERE WERE THOSE WITHIN THEIR ADMINISTRATIONS DEALING
CLOSELY WITH TECHNICAL ASSISTANCE WHO SEE THIS PROJECT AS MARGINAL,
BUT AFTER FULL DISCUSSION HAVE AGREED THAT IT SHOULD BE FUNDED
THROUGH UNDP, ALSO THAT THIS SHOULD BE WITHOUT PREJUDICE AND NOT
TO BE CONSIDERED AS A PRECEDENT FOR FUTURE PROJECTS. I HAVE
BEEN ABLE TO ASCERTAIN THAT THE FOLLOWING COUNTRIES ARE
NOW IN FAVOUR OF THE UNDP ROUTE: FINLAND, FRANCE, GERMANY,
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ITALY, THE NETHERLANDS, JAPAN, UK, USSR. UNQUOTE
INADVERTENTLY, AUSTRALIA WAS INCLUDED IN REFTEL A. STRIKE
REPEAT STRIKE AUSTRALIA.

2. IT IS USREP'S VIEW THAT US SHOULD NOT INSTITUTE FUNDS IN TRUST
PROGRAM FOR, AMONG OTHER REASONS, TRUST PROGRAMS LIKE OTHER
PROGRAMS HAVE A NATURAL TENDENCY TO BE RENEWED. FURTHER,

IF AVIATION NATIONS PROVIDE FUNDS IN TRUST FOR ANTI-HIJACKING PURPOSES, RETALIATION MAY BE INVITED FROM TERRORIST GROUPS SINCE ANONYMITY OF DONOR COULD NOT BE GUARANTEED. IF SOME STATES DO NOT CONTRIBUTE, DIFFICULT QUESTION OF ALLOCATION OF FUNDS WOULD ARISE.

3. AUSTRALIA'S RESTRICTED POSITION HANDED TO USREP AS FOLLOWS: QUOTE: THE FOLLOWING VIEWS, AGREED INTERDEPARTMENTALLY, SHOULD BE COMMUNICATED TO ICAO PRESIDENT AS RESPONSE TO HIS LETTER OF 30 DEC 1977.

QUOTE: WE NOTE THAT A LARGE NUMBER OF DEVELOPING COUNTRIES FAVOR PROJECT, BUT IT IS NOT REPEAT NOT CLEAR HOW THEY WOULD PREFER UNDP TO HAVE IT FUNDED. WHILE WE SUPPORT OBJECTIVE OF PROJECT WE WOULD PREFER NOT REPEAT NOT TO HAVE EXISTING UNDP RESOURCES DIVERTED FROM MORE DIRECTLY RELEVANT DEVELOPMENT NEEDS.

WE AGREED THAT PROPOSED PROJECT COULD LOOSELY BE DESCRIBED AS A FORM OF DEVELOPMENT ASSISTANCE, BUT FEEL THAT UNDP AND DEVELOPING COUNTRIES THEMSELVES MIGHT NOT REPEAT NOT WISH IT TO HAVE A PRIORITY CALL ON UNDP RESOURCES.

QUOTE: HOWEVER, AS DEVELOPING COUNTRIES ARE PREPARED TO FINANCE SUCH A PROJECT FROM EXISTING UNDP RESOURCES, WE COULD GO ALONG WITH OTHER DEVELOPED COUNTRIES TO FAVOR SUCH A COURSE. YOU SHOULD, HOWEVER, INDICATE ALONG THE LINES OF UK EXPLANATIONS, THAT WE REGARD THIS AS A SPECIAL CASE AND WOULD NOT REPEAT NOT WISH IT TO SET A PRECEDENT FOR DIVERSION OF EXISTING UNDP RESOURCES TO PROJECTS ONLY PERIPHERALLY RELATED TO DEVELOPMENT NEEDS.

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HARPER UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AVIATION, SECURITY, TRUST FUNDS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE052029
Document Source: CORE
Document Unique ID: 00
Drafter: IO/TRC:CRHARTLEY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780093-0769
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197803119/aaaadxac.tel
Line Count: 95
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: f5afd1ba-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 MONTREAL 403, 78 USUN NEW YORK 662
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3152550
Secure: OPEN
Status: NATIVE
Subject: AVIATION SECURITY -- FUNDS IN TRUST VS. UNDP FUNDING
TAGS: PORG, EAIR, PINS, XX, ICAO, UNDP
To: USUN NEW YORK
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/f5afd1ba-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014